Drafting Conservation Easements for Agriculture

Jerry Cosgrove

Attorney and Co-author of

Your Land is Your Legacy, A Guide to Planning the Future of Your Farm



Legal Framework

- Environmental Conservation
 Law Article 49, Title 3
- General Municipal Law 247
- Internal Revenue Code 170(h)



Basic Structure and Function

- Negative covenant
- Usually no requirement for agricultural use
- Flexibility for agricultural use
- No public access required
- Development "rights" not transferable



Key Drafting Issues

- Purpose Clause
- Agricultural Structures
- Farmworker Housing
- Other Rural Enterprises
- Farming Operations
- Renewable Energy
- Affordability
- Affirmative Farming Covenant



Drafting Issues Cont.

- Residential Building
- Subdivision
- Mining
- Extinguishment/Termination
- Resource Protection Areas



IRC Requirements

- Perpetual duration
- "Qualified" organization
- Exclusively for Conservation Purposes:
 - Recreation/Education
 - Natural Habitat
 - Open Space(including farmland)
 - Historical Importance



IRS "Two Prong" Test for Open Space

- Must further a clearly delineated government conservation policy and yield a significant public benefit
- Or provide scenic enjoyment for the general public and yield a significant public benefit



Purchase of Development Rights

- Benefits can strengthen farm business and help transfer the farm operation
- Disadvantage limited funding and potentially complex transaction process



Planning with PDR / CE'S

Issues –

- Land Planning
- Business Planning
- Financial Planning
- Estate/Succession Planning



Tax Implications/Opportunities with PDR

- Capital Gain
- Allocation of Basis
- 1031 Like-kind exchange
- Bargain sales



Donation of Conservation Easements

- Tax benefits Income (170(h), Gift (2522(d), Estate (2055(f), 2031(c))
- Valuation "before and after" appraisal
- "Qualified" Appraisal required (form 8283)



Funding Sources

- New York State EPF
- Federal ACEP / ALE
- Private matching funds
 - Nonprofits
 - Neighboring landowners
 - Bargain sale

